## Contents

Preface and Acknowledgments	ix
Introduction: The Children	I
ı. Undocumented or Illegal?	19
2. What State and Local Role?	56
3. Americans in Waiting?	86
4. Deciding Who Enforces	113
5. Building Communities	145
6. Legalization and the Rule of Law	172
7. Finding Answers	208
Notes	237
Index	32.1